# TOWN OF COLUMBIA ZONING BOARD OF APPEALS

THURSDAY, MAY 23, 2024 - 7:00 P.M.
ADELLA G. URBAN ADMINISTRATIVE OFFICES CONFERENCE ROOM
323 ROUTE 87, COLUMBIA, CT

#### Regular Meeting - In Person ONLY

#### **AGENDA**

- 1. CALL TO ORDER
- 2. ROLL CALL (Designation of Alternates, as needed)
- 3. CHANGES/ADDITIONS TO AGENDA
- 4. APPROVAL OF MINUTES
  - 4.1 Regular Meeting Minutes of May 25, 2023
- 5. AUDIENCE OF CITIZENS (Comments on matters not on the Agenda)

SUSPEND REGULAR MEETING

- 6. OPEN PUBLIC HEARING:
  - **6.1 ZBA-2223-01**: Application of Ryan and Amelia Doiron of 4 Hunter's Ridge requesting a Variance of 8 feet from the 50 ' rear yard set-back requirement pursuant to Section 7.7 of the Columbia Zoning Regulations. Assessor's Map #006, Lot #57L, Zone RA.

#### **RESUME REGULAR MEETING**

- 7. NEW BUSINESS:
  - **7.1 ZBA-2223-01**: Application of Ryan and Amelia Doiron of 4 Hunter's Ridge requesting a Variance of 8 feet from the 50 ' rear yard set-back requirement pursuant to Section 7.7 of the Columbia Zoning Regulations. Assessor's Map #006, Lot #57L, Zone RA.
  - 7.2 Election of Officers
- 8. UNFINISHED BUSINESS
- 9. BOARD OPEN DISCUSSION
  - 9.1 Land Use Training Requirement
- 10. CORRESPONDENCE
- 11. ADJOURNMENT

# TOWN OF COLUMBIA ZONING BOARD OF APPEALS

THURSDAY, MAY 25, 2023 - 7:00 P.M. ADELLA G. URBAN ADMINISTRATIVE OFFICES CONFERENCE ROOM

323 ROUTE 87, COLUMBIA, CT REGULAR MEETING MINUTES

**Members Present:** Chairman Joseph Narkawicz, Keith Peck, William Petrone, David Holcroft, Stanley Rosenstein (Alternate)

Members Excused: Jason Belval, Edward DiGiovanni (Alternate)

**Staff Present:** Zoning Enforcement Officer Constance Kisluk, Board Clerk Joshua Stern **Others Present:** Applicants Walter and Nancy Tabor, Alice and Audley Williams, and 2 others

**CALL TO ORDER**: J. Narkawicz called the meeting to order at 7:01 p.m.

**ROLL CALL (Designation of Alternates, as needed)**: S. Rosenstein was seated for J. Belval.

**CHANGES/ADDITIONS TO AGENDA**: None

#### APPROVAL OF MINUTES

1. Regular Meeting Minutes of February 23, 2023

K. Peck **MOVED** to **APPROVE** the Regular Meeting Minutes of February 23, 2023 as presented; W. Petrone **SECONDED**; **MOTION CARRIED 5:0:0** 

2. Regular Meeting Minutes of April 27, 2023

W. Petrone **MOVED** to **APPROVE** the Regular Meeting Minutes of April 27, 2023 as presented; K. Peck **SECONDED**; **MOTION CARRIED 5:0:0** 

AUDIENCE OF CITIZENS (Comments on matters not on the Agenda): None

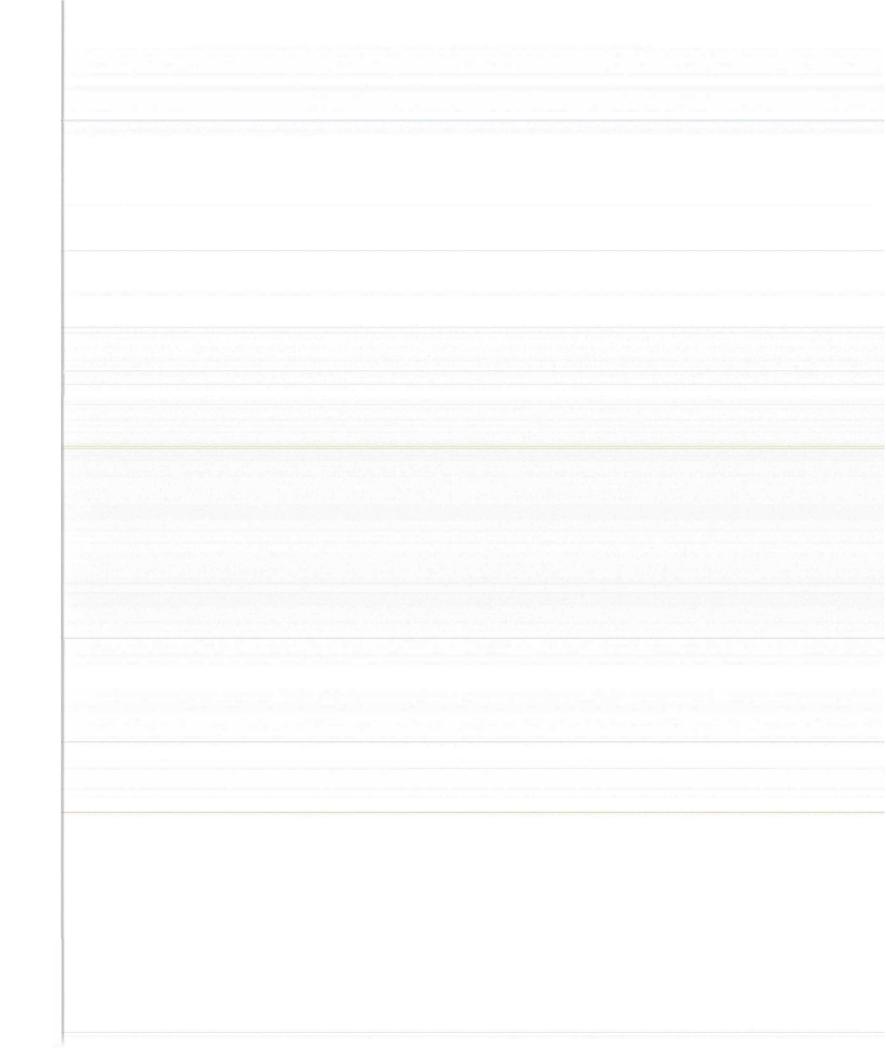
#### SUSPEND REGULAR MEETING

#### **REOPEN PUBLIC HEARING:**

- 1. **ZBA-2223-02**: Application of Walter Tabor (Applicant) and Nancy Tabor (Owner) for variances at 544 Route 87, Columbia, CT, Assessor's Map 032, Lot 039, in the RA Zone. Variances requested include a reduction of the side yard setback requirement from 25' to 0.5' along the northern boundary and from 25' to 11.8' along the southern boundary, both adjacent to existing barn; and a reduction in the rear property line setback adjacent to existing barn from 50' to 25'. The reduced property line setbacks will allow for lot line adjustments that comply with restrictions of the existing Federal Grasslands Conservation Easement.
- J. Narkawicz **SUSPENDED** the regular meeting and **REOPENED** the Public Hearing at 7:03 p.m.
- J. Narkawicz read the applicant's statement of purpose into the record. He also read an internal memorandum from Town Planner John Guszkowski expressing support for hardship argument based on USDA-NCRS strict interpretation of the Conservation Easement restrictions.

Applicant Walter Tabor showed on the site plan where his and Nancy Tabor's current residence is located, and said their eventual plan was always to eventually build their retirement home toward the back of the

Columbia ZBA Thursday, May 25, 2023 Page 1 of 3



property. Around 2013, the Tabors entered an agreement with the US Department of Agriculture (USDA) to preserve some open farmland on the property within three separate easement areas. The USDA administration at the time understood their future plans and worked with them. In March 2022, after obtaining approvals for a lot line revision from the Town, permits to build their retirement home, and a contract to sell their existing home, the Tabors received a cease-and-desist letter challenging the validity of the lines that were re-drawn separating the existing house, barns, and one of three easement areas from the remaining land and two easement areas. The current USDA administration feels the three reserve areas should be placed back under common ownership. W. Tabor explained that the dispute is due to conflicting interpretations of the word "parcel"; a member of the current administration interpreted "parcel" as referring to the entire property. The Tabors are unable to move forward with their plans; they filed a case in federal court but were told the case will likely not be resolved for over a decade.

The application is for variances to accommodate the USDA's request by adjusting the property line that follows the boundary of the first easement area which runs along the side and back of the barn. If the variances are granted, the Tabors would retain ownership of the three easement areas on a single parcel. The existing dwelling, barn, and outbuildings would be on a separate lot unencumbered by any easement areas and sold. The Tabors would then be able, under terms of the USDA agreement, to lease a section of the easement area for approved farming uses to the new owner of the existing dwelling and barn.

In response to questions from D. Holcroft and K. Peck, W. Tabor explained that the original easements are marked by the green lines on the site plan. The easement requires the land to remain grassland and not be developed, creating a large buffer preventing the property line adjustment from affecting anyone.

C. Kisluk said when the new house was permitted, the original lot line revision was granted by the Town after being approved by the former Town Planner and the Town Attorney. If the revision is not permitted or is reversed due to easement terms, as the USDA has argued, there will now be two houses on one lot, which C. Kisluk said may be considered an increase in nonconformity compared to the property line setback reductions currently proposed. In response to a question from J. Narkawicz, C. Kisluk responded that granting variances for reduced setbacks would create a nonconformity with regard to the side and rear property line setbacks, but this would be a lesser nonconformity than two houses on one lot. She referenced another property where the ZBA granted a similar variance a few years ago to avoid two dwellings on one lot.

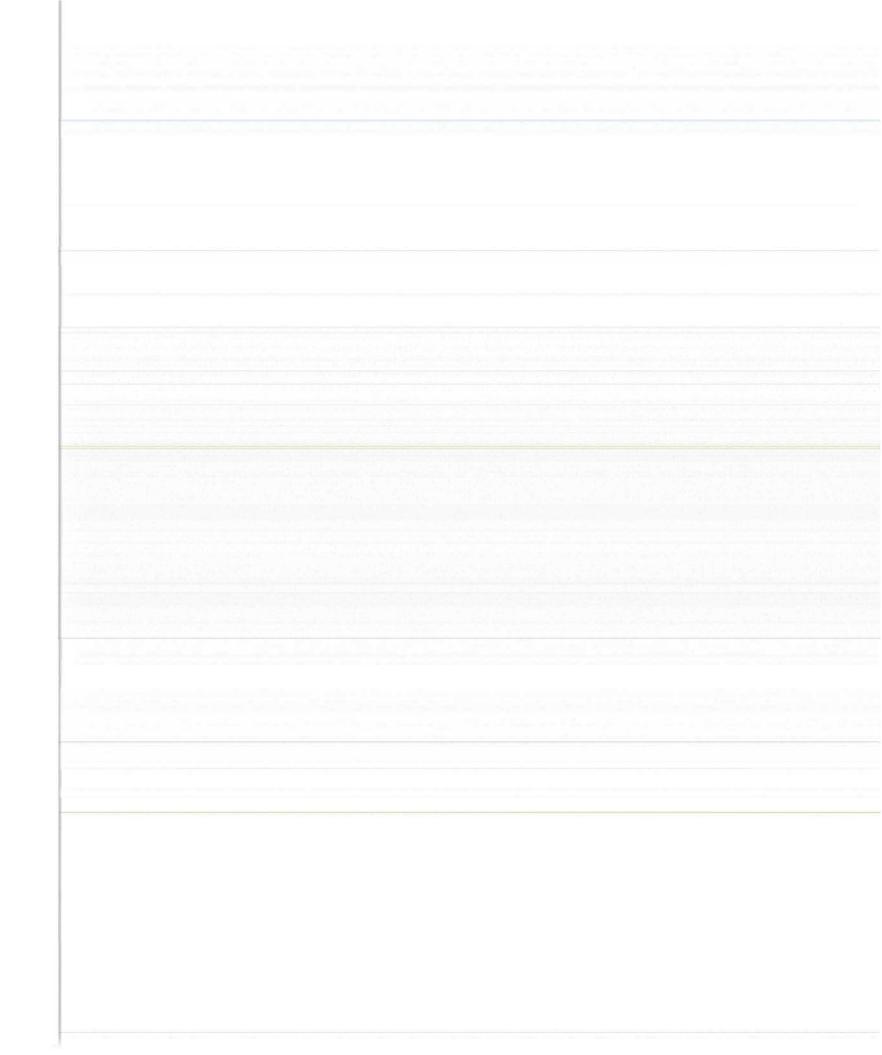
J. Narkawicz read a passage from a book by Thomas Byrne explaining variances. He noted that the requested variances are very large and posed the question of whether the existing hardship or the one created by the variances would be worse. C. Kisluk noted that the adjusted lot line would run along the easement boundary and be 6" from the barn, not the house, and that the easement area creates its own undevelopable buffer. J. Narkawicz asked how the USDA came to their decision. W. Tabor said he and N. Tabor are required to send documentation of any changes in boundaries or ownership; the cease-and-desist letter was in response to documentation they sent in November 2022 for a closing scheduled for March 6, 2023. He said granting the variance would satisfy the USDA's request by rejoining the three easement parcels under common ownership. He also stressed that the easement prevents the entire area from being developed, effectively creating a large side yard.

W. Petrone asked how difficult it is to revert an easement. W. Tabor said that per a clause in the easement, the parcels can be sold only if it is to the betterment of the entire country, which would not be easily proven. K. Peck said if the easement could be reversed in the future, it would raise problems for granting the variances. N. Tabor said the federal government would have multiple protections in place for the easement.

J. Narkawicz asked W. Tabor to describe the process of establishing the easement. W. Tabor explained the process that had take place to establish the easement.

Alice Williams, of Route 87, said she and Audley Williams are the immediate neighbors to the north. She

Columbia ZBA Thursday, May 25, 2023 Page 2 of 3



expressed support for the application, saying it would cause no detriment to any nearby properties and is motivated by a unique hardship.

K. Peck MOVED to CLOSE the Public Hearing; D. Holcroft SECONDED; MOTION CARRIED 5:0:0

#### **RESUME REGULAR MEETING**

The regular meeting resumed at 7:41 p.m.

#### **NEW BUSINESS**

- 1. ZBA-2223-02: Application of Walter Tabor (Applicant) and Nancy Tabor (Owner) for variances at 544 Route 87, Columbia, CT, Assessor's Map 032, Lot 039, in the RA Zone. Variances requested include a reduction of the side yard setback requirement from 25' to 0.5' along the northern boundary and from 25' to 11.8' along the southern boundary, both adjacent to existing barn; and a reduction in the rear property line setback adjacent to existing barn from 50' to 25'. The reduced property line setbacks will allow for lot line adjustments that comply with restrictions of the existing Federal Grasslands Conservation Easement.
  - D. Holcroft **MOVED** to **APPROVE** the application of Walter and Nancy Tabor for Variances of setbacks required under Sections 7.4 and 7.7 of the Columbia Zoning Regulations for property identified as 544 Route 87, Columbia, CT, Assessor's Map 032, Lot 039, in the RA zone and as further shown on site plans submitted with the variance application, and statements made by the applicant, due to the unusual hardship created by the requirements being imposed by the USDA-NCRS with respect to existing Grasslands Conservation Easement Areas, including its current legal challenge to the 2021 Town approved lot line revision. Variances from Columbia Zoning Regulations Sections 7.4 and 7.7 include a reduction of the setbacks adjacent to the existing barn and shed as follows:
    - Side yard setback requirement from 25' to 0.5' along the northern boundary adjacent to barn and shed;
    - Side yard setback requirement from 25' to 11.8' along the southern boundary adjacent to the existing barn; and
    - Rear yard setback 50' to 25' along the western boundary at the rear of the existing barn.

W. Petrone SECONDED. MOTION CARRIED 5:0:0

**UNFINISHED BUSINESS:** None

#### **BOARD OPEN DISCUSSION**

C. Kisluk and J. Stern reminded the Board members of the land use training requirements for 2023.

**CORRESPONDENCE**: None

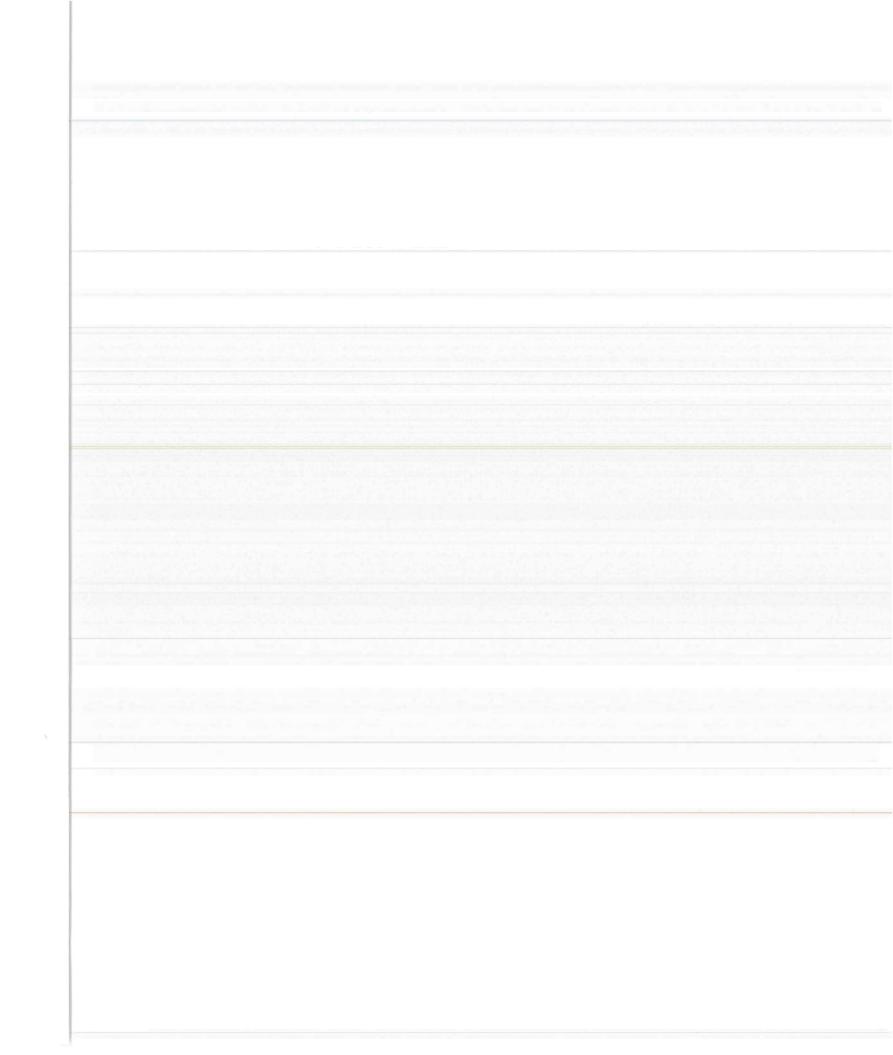
**ADJOURNMENT** 

K. Peck **MOVED** to **ADJOURN**; S. Rosenstein **SECONDED**; **MOTION CARRIED 5:0:0** The meeting **was ADJOURNED** at 7:54 p.m.

Respectfully submitted by Flo Polek, Board Clerk

Please see the minutes of subsequent meetings for approval of these minutes and any corrections hereto.

Columbia ZBA Thursday, May 25, 2023 Page 3 of 3





# TOWN OF COLUMBIA

# RECEIVED

323 Jonathan Trumbull Highway, Columbia, CT 06237 (860) 228-0440 FAX: (860) 228-2847

APR 18 2024

TOWN OF COLUMBIA BUILDING & LAND USE Date Submitted: Fee Paid: <u>\*660,00</u>Chk#<u>103</u>

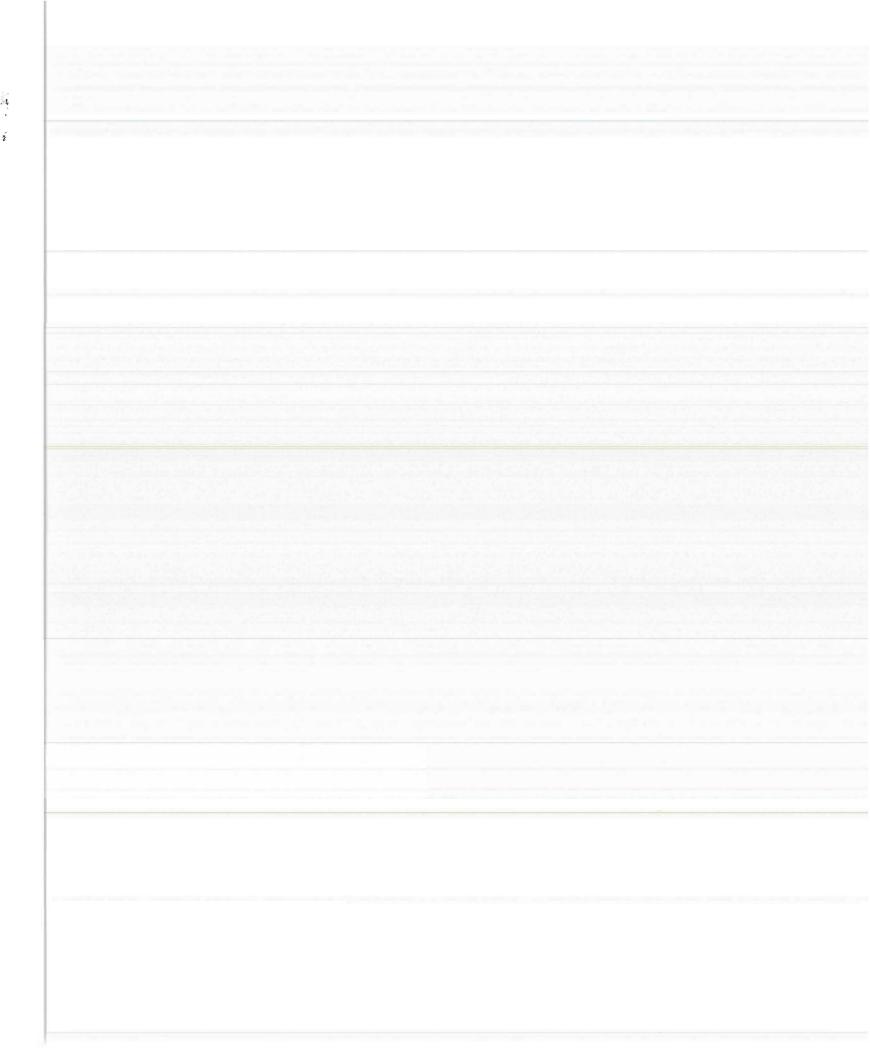
Fee: \$660 if PH: \$150 ZBA fee + \$450 LN cost + \$60 state fee Application #\_

\$360 if no PH: \$150 ZBA fee + \$150 LN cost + \$60 state fee
ZONING BOARD OF APPEALS APPLICATION – Other Hearing Requests
Application deadline is <u>four weeks prior</u> to the scheduled ZBA meeting
Zoning Variance (PH) Motor Vehicle Sales/Repair Location Appeal ZEO Decision (PH)
See Sections 52 and 71 of the Columbia Zoning Regulations for specific requirements
Location of Property
Address: 4 Hunters Ridge, Columbia CT 06237 Columbia, CT
Assessor's Map 006 Lot 57L Zone 1.20
Purpose of Application (attach a detailed statement)  Purpose of Application: zoning variance for back deck
Action Requested of ZBA: allow extension of rear set-back from 8.6' to 16'
Applicant/Agent Information
Name: Ryan Doiron and Amelia Doiron
Business Name:_n/a
Business Mailing Address: 4 Hunters Ridge, Columbia, CT 06237
Phone: 860-798-7933 Cell: (same) Email: Amelia Rachel 4 egmail.com
Interest in property: Owner Option Lessee Legal Engr Survey Other
Property Owner Information (if different from above)  Primary Contact
Name: (same as above)
Address:

Email: \_

\_Cell:\_

Revised 9/28/20



#### **ZBA APPLICATION CHECKLIST**

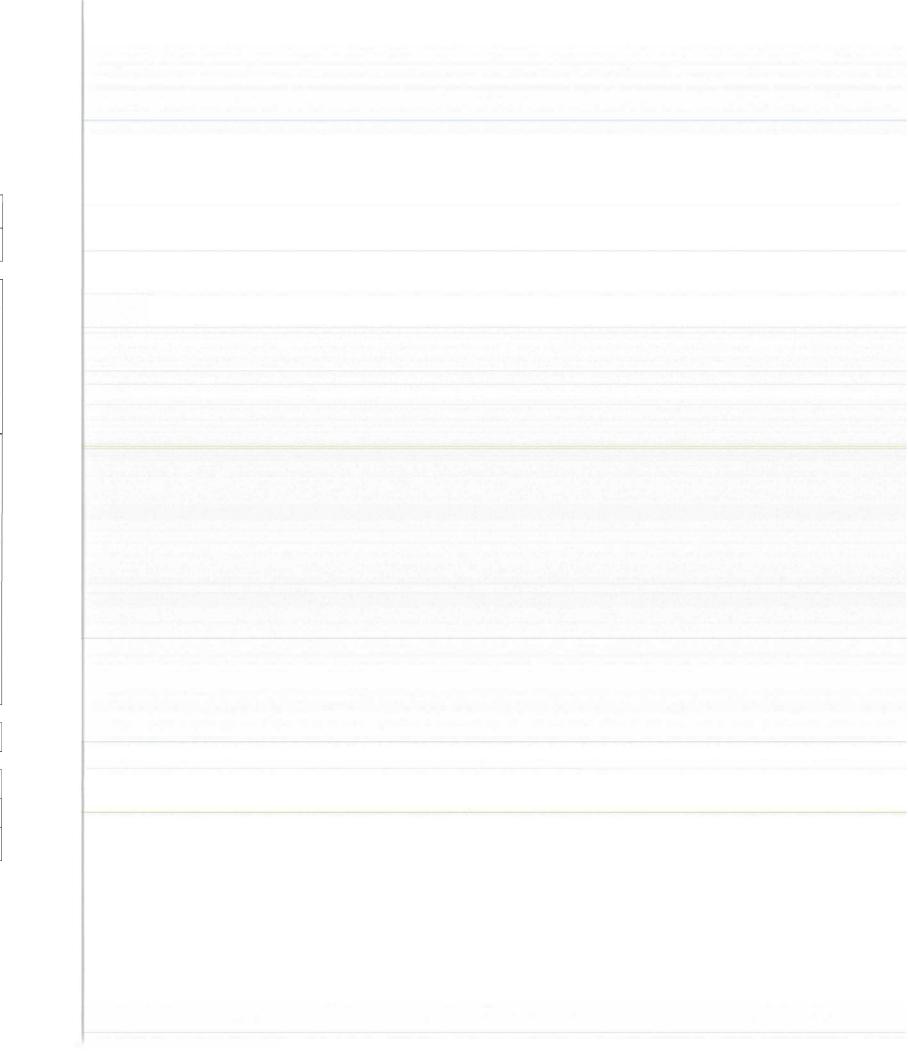
Applications are considered complete only when all of the information as required is received. After filing an application, additional materials and/or revisions must be received at least 10 days prior to the hearing. Failure to submit, or formally request a waiver, all the required items is grounds for denial by the Commission. In addition to the items below, the Commission may require additional information in order to determine if the proposal conforms to the Regulations.

Office	Applicant*	ALL ZBA APPLICATIONS
	X	Completed Application with original signatures ( plus 10 copies )
	X	Names and addresses of property owners within 200' of subject property
	FOR	ZONING VARIANCE
	X	Detailed Statement with the following:
	×	☐ Exact purpose of this application and exact action requested of the ZBA
	×	☐ The specific hardship per CT State Statues Section 8-7 (describe how zoning regulations restrict the use of the property in a way that is different than other properties in the same zoning district)
	X	☐ Section(s) of the Zoning Regulations to be varied, and the amount of type of each requested variance
	X	Four (4) copies of a full scale plot plan based on an A2 survey, plus ten (10) reduced copies at 11" x 17" (a site plan prepared by an engineer may be required if variance request is for a dimensional requirement ) the plan shall be drawn to scale and include the following information:
	×	<ul> <li>Lot dimensions with accurate linear and angular dimensions with easements, deed restrictions, adjacent roads and abutter information noted</li> </ul>
	X	<ul> <li>Existing and proposed structures including actual dimensions and elevations floor area ratio, setbacks and lot coverages</li> </ul>
	n/a	☐ Area and percentage of existing and proposed impervious cover
	X	<ul> <li>Existing and proposed topography, locations of wetlands and waterbodies, drainage swales and other site features (stone walls, trees, ledges)</li> </ul>
	X	☐ Date, scale, north arrow, and if applicable, seals & signatures of engineer , surveyor and other professional
	FOR I	MOTOR VEHICLE SALES OR REPAIR LOCATION
		Detailed Statement of the purposed use and requested action by the ZBA
	TO A	PPEAL ZONING ENFORCEMENT OFFICIAL DECISION
		Date of Decision being appealed: (must be less than 30 days)
		Detailed Statement of the reason of the appeal and your decision and the basis
		Copy of the decision being appealed

<sup>\*</sup> For each item listed, indicate the following

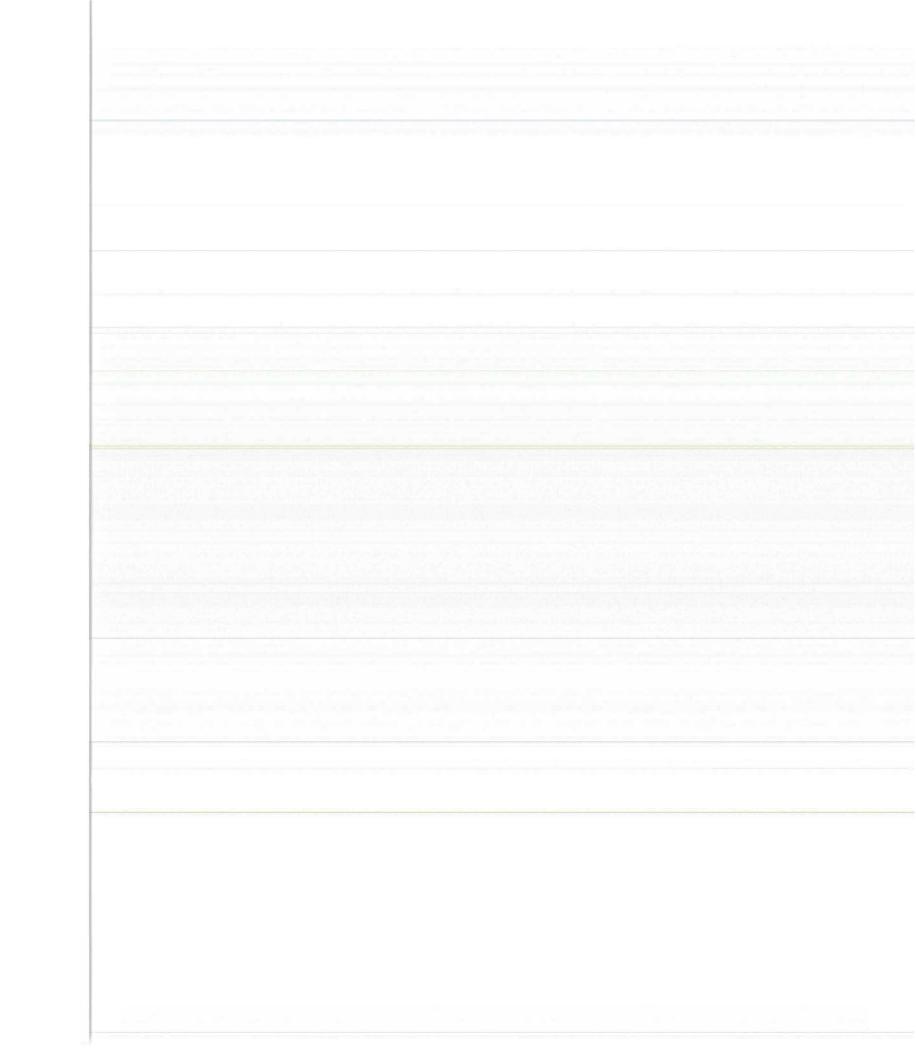
 $\mathbf{X}$  = provided  $\mathbf{NA}$  = not applicable  $\mathbf{W}$  = written waiver request attached

Revised 9/28/20



Other Information			
Is the property located within 500' of Columbia's town boundary?			
If yes, name of Town			
Is the property within a FIRM Flood Zone A, A1-30?			
Have applications been submitted to other Commissions?  If yes, date of application to Commission			
Reason for application			
Required Information at the time of submitting application			
1. Completed and signed Application including a completed checklist			
<ol><li>If variance request, detailed plot plan / site plan; and stakes, or markers, placed to indicate the location of proposed construction</li></ol>			
3. Application fee – Check payable to the Town of Columbia			
<b>Prior to submitting an application</b> , applicants are strongly encouraged to discuss the potential application with the ZBA Professional Staff at 860-228-0440 or ZEO@ColumbiaCT.org			
<b>By signing</b> this application I am certifying that all information submitted is true and accurate and that I have submitted all required documentation. I hereby permit Columbia staff and Commission members to enter onto and inspect this site during reasonable hours for the purpose of reviewing the site before and after a permit is granted:			
Signature of Owner (required) June Date 4/18/24			
Signature of Applicant for Special Date 4/18/24			
Signature of Authorized Agent			

Revised 9/28/20



Dear Town of Columbia Zoning Board of Appeals,

04/18/24

#### The purpose of this application and action requested of the ZBA:

We are applying for a zoning variance to the rear set-back to gain permission to extend out deck out further than the allowable 8' 6" from the back of our house located at 4 Hunters Ridge. We are requesting permission to build the back deck 20' long x 16' wide.

The specific hardship imposed by section 7.6 of the Columbia Zoning Regulation restricting the setback of the property is:

-the buildable area is too narrow to build a functional deck

-the currently permitted deck size does not allow space for the activities we would like to use it for, such as dining, cook-outs, seating for family gatherings, and a play area for pets and children. It would be hazardous to crowd the deck with heat sources (like grills) as we are planning to use the deck for dining and entertaining

-there is already a back door, and we are unable to build a deck off of another location off of the house – the east side of the house has the leech field, the west side has the driveway, and there is a walk-out basement beneath, so the only possible location for the deck is in the rear directly out of the existing back door facing the wood line

-the builder did not inform us that the reason for the changed deck size was due to the set-back restrictions. The original plans shown to us had a larger deck when we negotiated the purchase of the home. When we were later shown the plans with the reduced deck, it was not disclosed to us that the change was due to the narrow set-backs. We did not end up building any deck at this time.

Please refer to the attachments, including photos, letters of recommendation, and plot plans.

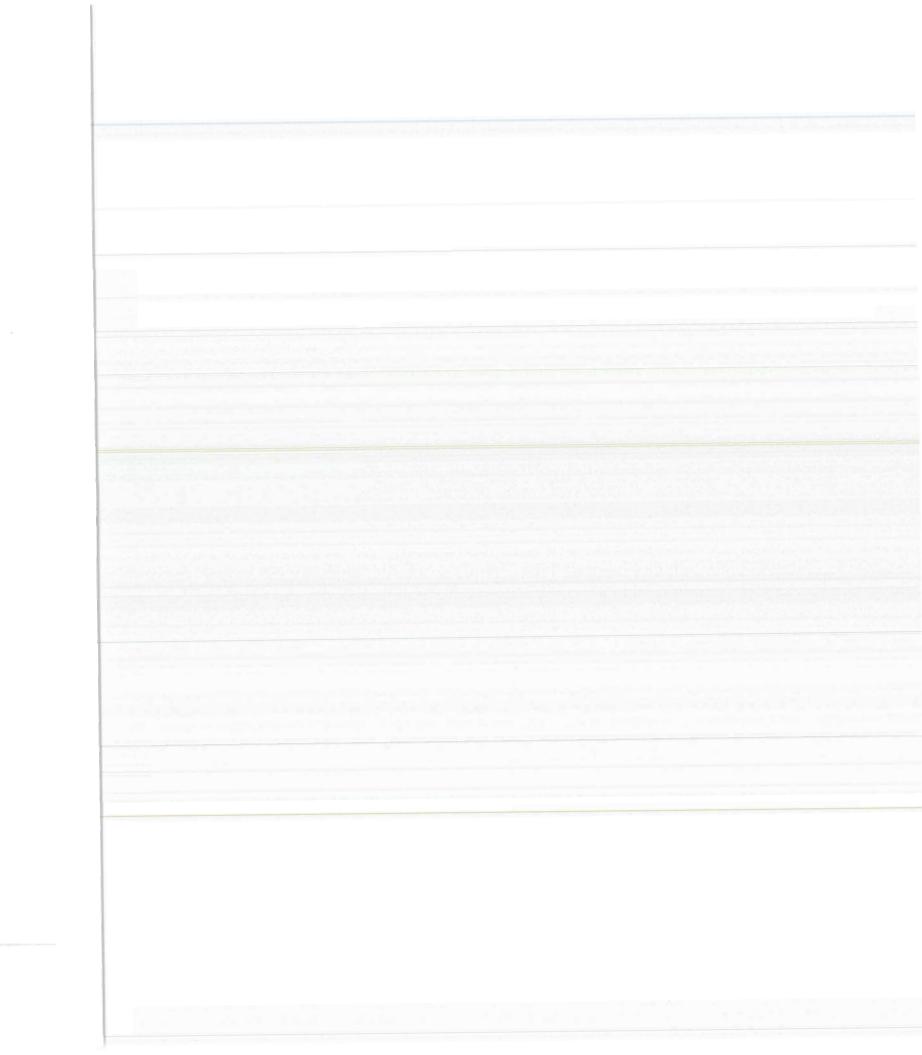
Sincerely,

Ryan Doiron and Amelia Doiron

4-18-24

Multiplication

4-18-24

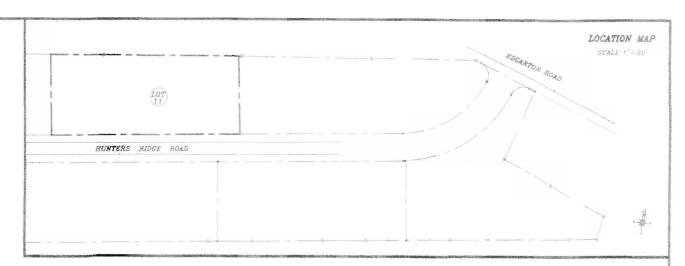


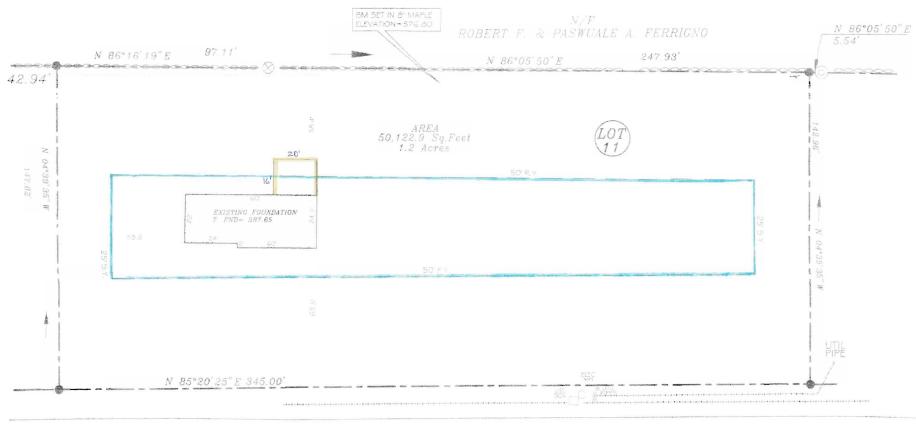




PROPERTY LINE BUILDING LINE; FRONT, REAR, SIDE AS MARKED STONE WALL WIRE FENCE ANGLE POINT TRON PIN OR PIPE FOUND MONUMENT FOUND DRILL HOLE FOUND IRON PIN SET 5/8" REBAR MONUMENT SET DRILL HOLE SET SURVEYOR CONTROL POINT  $-\varepsilon-\varepsilon-\varepsilon-\varepsilon-\varepsilon-$  UNDERGROUND UTILITY LINES NEW CONSTRUCTION







HUNTERS RIDGE ROAD

RAI- ZONE	REQUIRED	PROVIDED
	200	
MINIMUN AREA	50.000 5Q.FT	
PRONT SETBACK	50	63.5
REAR SETBACK	50	58.4
SIDE BETBACK	25	

#### RECEIVED

JUL 30 2019

TOWN OF COLUMBIA BUILDING & LAND USE

#### MAP STANDARD NOTES

MAP STANDARD NOTES

I THIS SURVEY FOR MAP; HAS BEEN PREPARED PURSUANT TO THE
REQUILATIONS OF CONNECTICUT STATE ACENCIES SECTIONS 20-300b-1
THRU 20-300b-20 AND THE "STANDARDS FOR SURVEYS AND MAPS IN THE
STATIC OF CONNECTICUT AS ADDITION BY
FOR THE STANDARD SURVEYORS, INC. ON SEPTEMBER 26, 1996, THE TYPE OF SURVEY
IS A IMPROVEMENT LOCATION SURVEY. BOUNDARY DETERMINATION IS
BASED ON A RESURVEY OF PROPERTY AND CONFORMS TO THE A-2: CLASS
OF ACCURACY.

2 THE INTENDED PURPOSE OF THIS MAP/SURVEY IS TO SHOW THE EXISTING FOUNDATION AS-BUILT

#### MAP REFERENCES:

HUNTERS RIDGE SUBDIVISION SITE DESIGNALOTS 1 THRUB, 11412 EDGARTON ROAD COLUMBIA CONN SCALE T=40, SHEET 4 OF 9, JOB 2010-031, FILE TA10031 D4, DATED JULY 6,2011, RDUSED TO SEPT, 14,2012, RIDGE

GRAPHIC SCALE

TO MY KNOVLEDGE SUD BELIEF, THIS WAS IS				
BUTETIANTIALLY CORRECT AS NOTED HERION.				
	-			-
				-
	-			COL
54006	NO.	DATE	DESCRIPTION	
ROBERY W. HILLSTROM, L.B. RI 3626			REVISIONS	DATE:

#### ROB HELLSTROM LAND SURVEYING HEBRON, CT. (860) 228-9853 (860) 228-1360 (FAX)

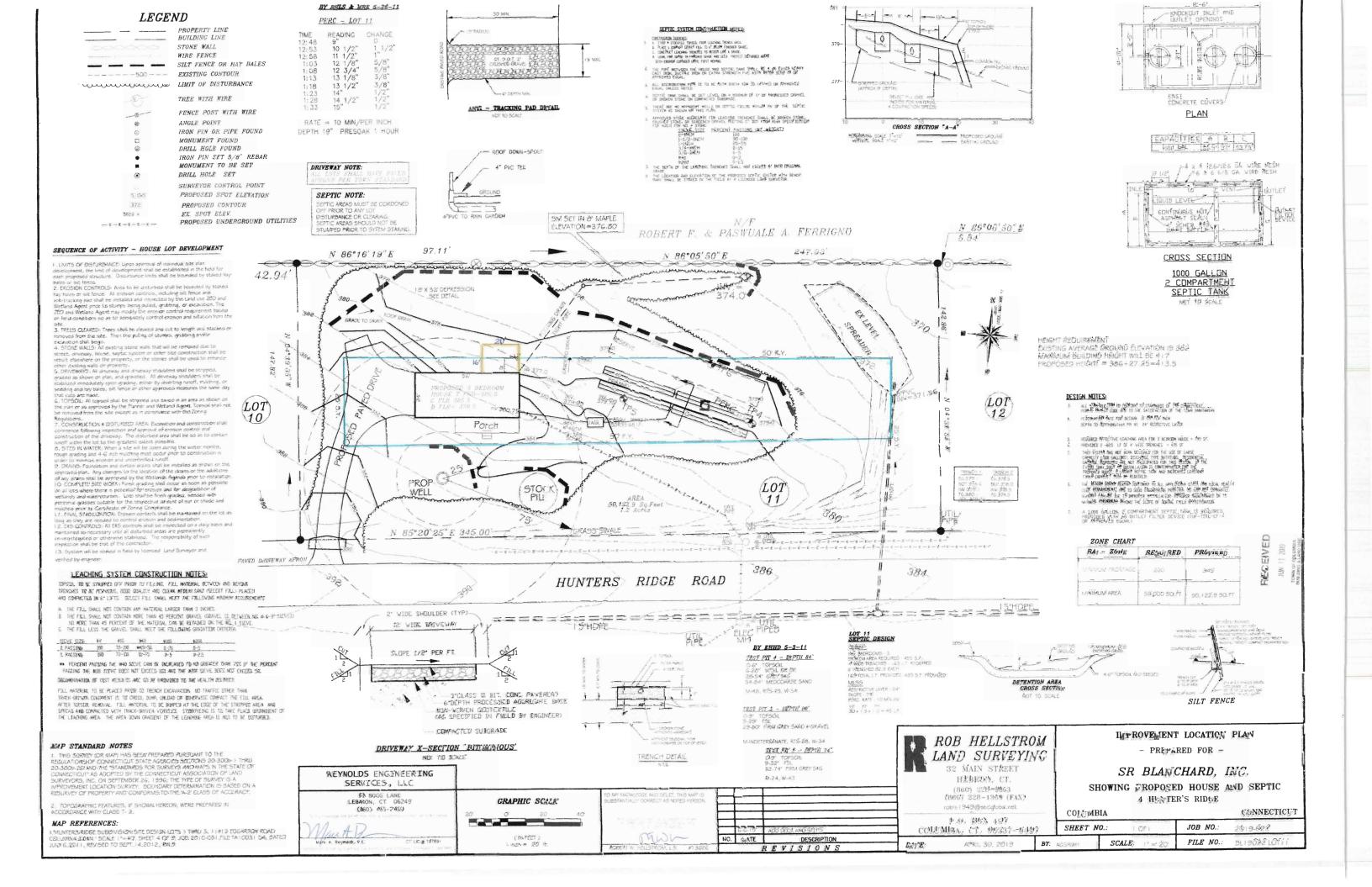
P.O. BOX 497 COLUMBIA, CT. 06237-0497

- PREPARED FOR SR BLANCHARD, INC.

IMPROVEMENT LOCATION PLAN

SHOWING EXISTING FOUNDATION AS-BUILT 4 HUNTER'S RIDGE

COLUMBI	A		CONNECTICUT	
SHEET NO	L: LOFI	JOB NO.:	2019-022	
AGŐ	SCALE:   " = 20"	FILE NO.:	BL19022 LOT1   AS	





#### **Land Use Training Guidelines**

#### Established in accordance with Section 9 of Public Act 21-29

#### Effective January 1, 2022

#### Overview

Section 9 of <u>Public Act 21-29</u> includes new requirements for (1) the training of municipal land use officials, (2) the establishment of land use training guidelines, and (3) the reporting on training compliance. The Office of Policy and Management (OPM) is specifically tasked with addressing item (2), which is the focus of this publication.

The pertinent legislative language for each of the three new requirements is summarized below, and it provides the framework for OPM's Land Use Training Guidelines that follow.

#### 1) Training of Municipal Land Use Officials

"On and after January 1, 2023, each member of a municipal planning commission, zoning commission, combined planning and zoning commission and zoning board of appeals shall complete at least four hours of training."

- $\circ$  Those in office on 1/1/2023 must complete four (4) hours by 1/1/2024, and every other year thereafter.
- o Those taking office after 1/1/2023, must complete four (4) hours of training not later than one year after taking office, and every other year thereafter.

#### 2) Establishment of Land Use Training Guidelines

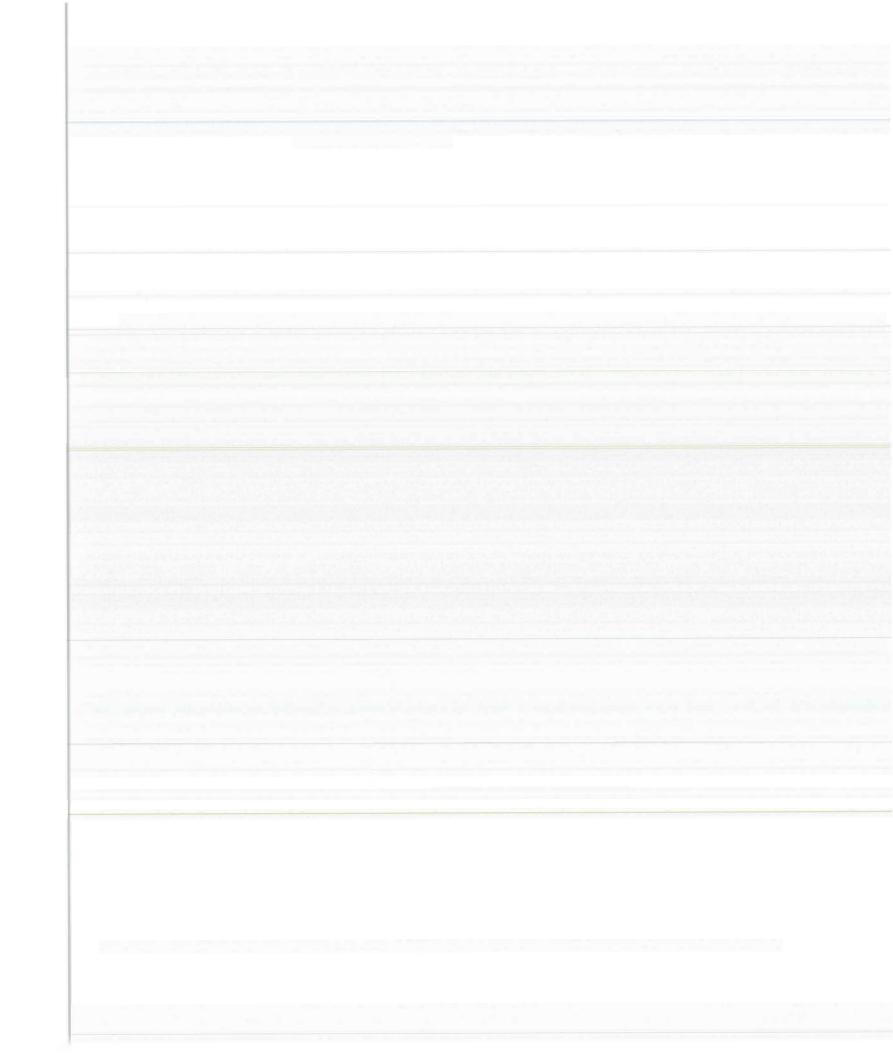
"Such training shall include at least one hour concerning affordable and fair housing policies and may also consist of (1) process and procedural matters, including the conduct of effective meetings and public hearings and the Freedom of Information Act, as defined in section 1-200 of the general statutes, (2) the interpretation of site plans, surveys, maps and architectural conventions, and (3) the impact of zoning on the environment, agriculture and historic resources."

See Land Use Training Guidelines below.

#### 3) Reporting on Training Compliance

"Not later than March 1, 2024, and annually thereafter, the planning commission, zoning commission, combined planning and zoning commission and zoning board of appeals, as applicable, in each municipality shall submit a statement to such municipality's legislative body or, in a municipality where the legislative body is a town meeting, its board of selectmen, affirming compliance with the training requirement established pursuant to subsection (a) of this section by each member of such commission or board





required to complete such training in the calendar year ending the preceding December thirty-first."

 Each affected board and commission must report to its local authority on the status of its members' compliance with the training requirements by 3/1/2024, and annually thereafter.

#### **Land Use Training Guidelines**

The following guidelines allow sufficient flexibility for land use training providers to develop, market, and periodically refresh their course offerings in a manner that is responsive to changes in land use laws and the preferences of municipal officials, with regard to how relevant subject matter is conveyed (e.g., depth, breadth, packaging of topical content). This flexible approach is meant to provide commission and board members with more robust training opportunities that will satisfy local compliance reporting requirements and their own personal interests.

These guidelines were developed by OPM, in collaboration with the <u>Connecticut Association of Zoning Enforcement Officials</u>, the <u>Connecticut Conference of Municipalities</u>, the <u>Council of Small Towns</u>, the <u>Connecticut Chapter of the American Planning Association</u>, the <u>Land Use Academy at the Center for Land Use Education and Research at The University of Connecticut, the <u>Connecticut Bar Association</u>, the <u>regional councils of governments</u>, the <u>Partnership for Strong Communities</u>, the <u>Connecticut Federation of Planning and Zoning Agencies</u>, and other nonprofit or educational institutions that provide land use training.</u>

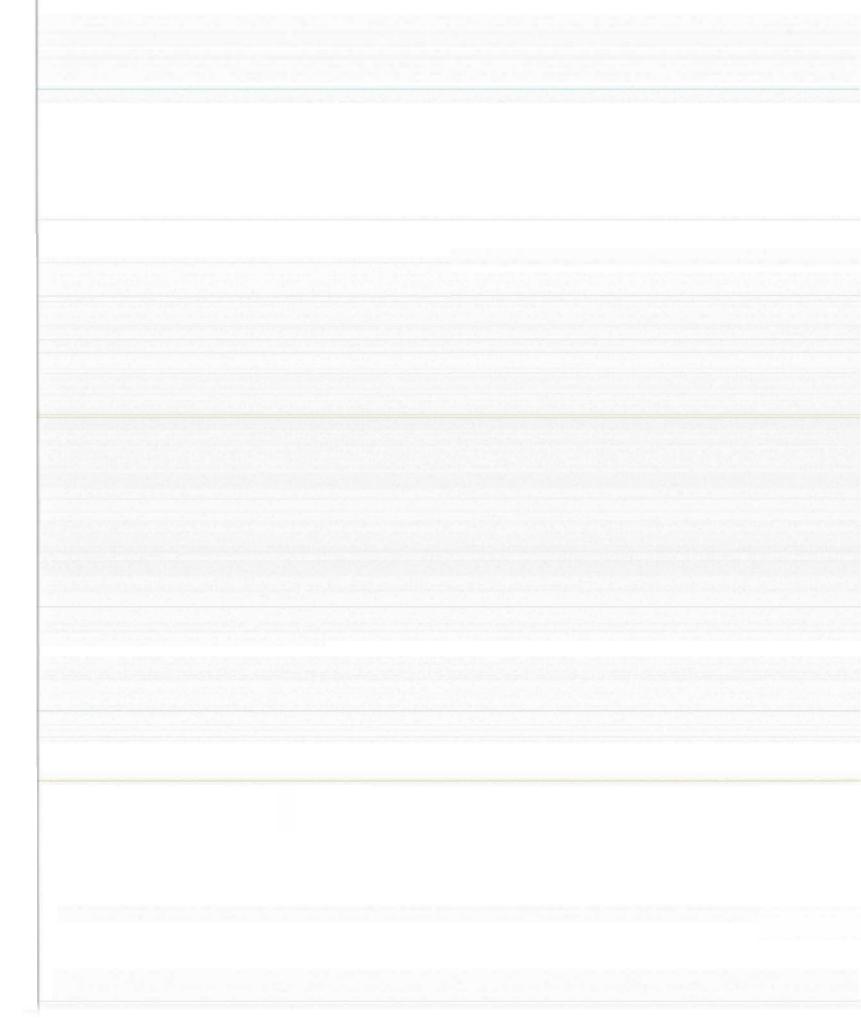
The guidelines are effective January 1, 2022. If you would like additional information on land use training resources, please contact any of the collaborating entities listed above.

A. Mandatory Training (Note: At least 1 hour out of the 4-hour biennial training requirement must come from the Affordable and Fair Housing Policies Section.)

#### 1) Affordable and Fair Housing Policies Section

Topics can include one or more of the following:

- Zoning Laws and Segregation
- The Fair Housing Act
- Municipal Land Use Planning and Zoning Responsibilities Under the Fair Housing Act
- The Meaning of Affirmatively Furthering Fair Housing and How it Applies to Municipalities
- Planning and Zoning to Affirmatively Further Fair Housing
- Zoning Reforms to Promote Diverse Housing Options
- What is Affordable Housing, Who Needs It, and How Has It Evolved Over the Years?
- Addressing Community Affordable Housing Needs with the Public



- **B.** Optional Training (Note: Any combination of courses from the Optional Training sections may be used to supplement the Mandatory Training portion of the 4-hour biennial training requirement.)
  - 1) Process and Procedures Section (Suggested 1.0 1.5 hours)

Topics can include one or more of the following:

- The Legal Basis for a Local Commission's Land Use Authority
  - ➤ Roles and responsibilities of land use commissions and agencies, both regulatory and non-regulatory
  - > Types of power of local commissions legislative, administrative, quasi-judicial
  - Euclid v. Ambler Realty and other court cases
  - Enabling legislation
  - ➤ Local regulations
  - > Role of the courts and when they get involved

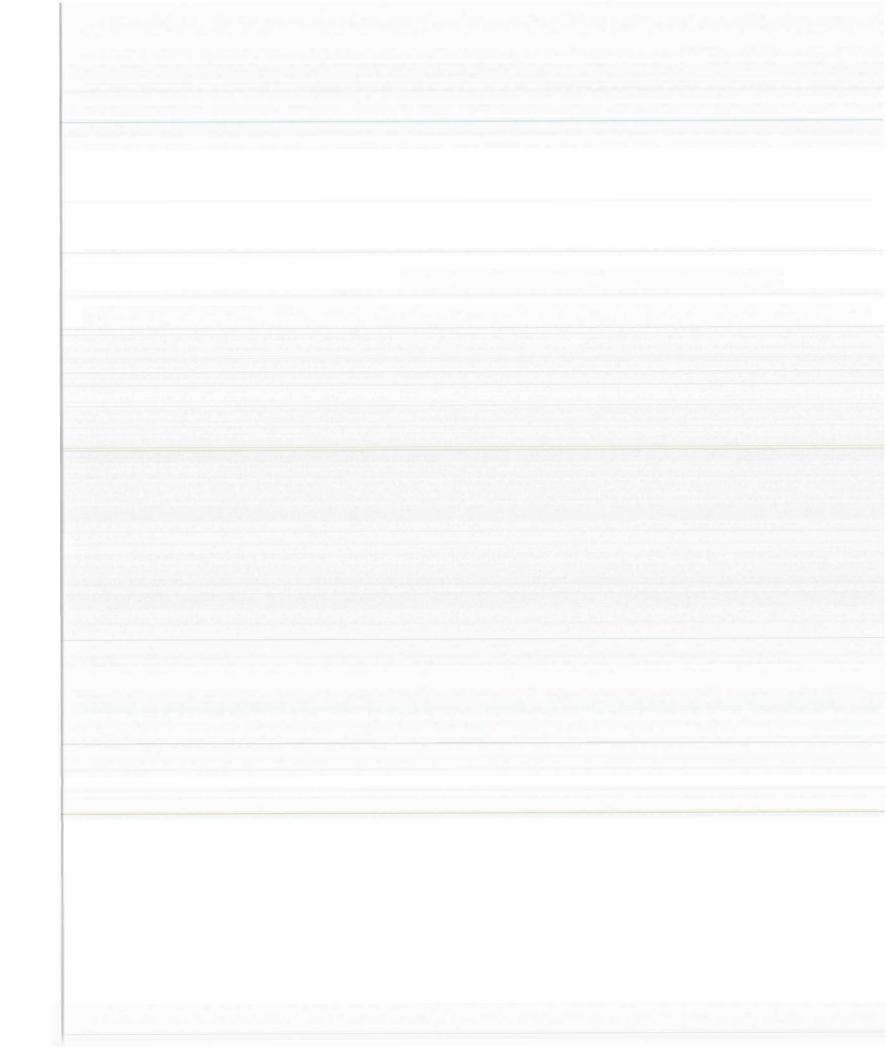
#### Planning and Running a Public Meeting

- Quorum requirements
- > When are public hearings required?
- > Who can speak at a public hearing?
- > Time limits for speaking
- > Timeframes for a public hearing
- Extensions
- > Crowd control when the number of people who show for a hearing exceeds legal capacity
- ➤ Meeting logistics room size, public access to presentations, order of speaking
- > Best practices for running in-person, online, or hybrid meetings
- > How to manage difficult situations during a public hearing
- ➤ Alternates Their role in public hearings, procedure for seating them in place of a regular member
- ➤ Voting Who votes, abstentions
- > Recording of meetings by others

#### Commissioner Conduct

- ➤ Bias what constitutes bias and how to handle
- > Predetermination what constitutes pre-determination and how to handle it
- > Conflicts of interest personal, financial, perceived conflicts
- > Commissioner recusal who decides, basis for recusal
- > How to handle conflicted commissioners who won't recuse themselves
- > Ex-parte communications what to do if someone approaches you about an application
- > Court remedies in case of a finding of bias, predetermination or conflict
- Social media concerns





- Representation by a commissioner at another commission
- > Freedom of Information Act

# 2) <u>Site Plans, Surveys, Maps and Architectural Conventions Section</u> (Suggested 1.0 hour)

Topics can include one or more of the following:

#### • The Basics

- > Difference between maps and plans
- > Finding what the plan contains
- ➤ Location Map where is the site within the community
- ➤ List of Drawings How to find what you are looking for
- > Title Block What information this provides
- ➤ Legend what different symbols tell you
- ➤ Scale graphic v. written scale, how to use an engineer's scale, how to measure distances
- ➤ Zoning Table what it tells you
- > Orientation north not always the same on each sheet
- ➤ Site plan checklist what it is and how to use it.
- > Topography and slope
- Why plans should be stamped by engineer, surveyor, etc.

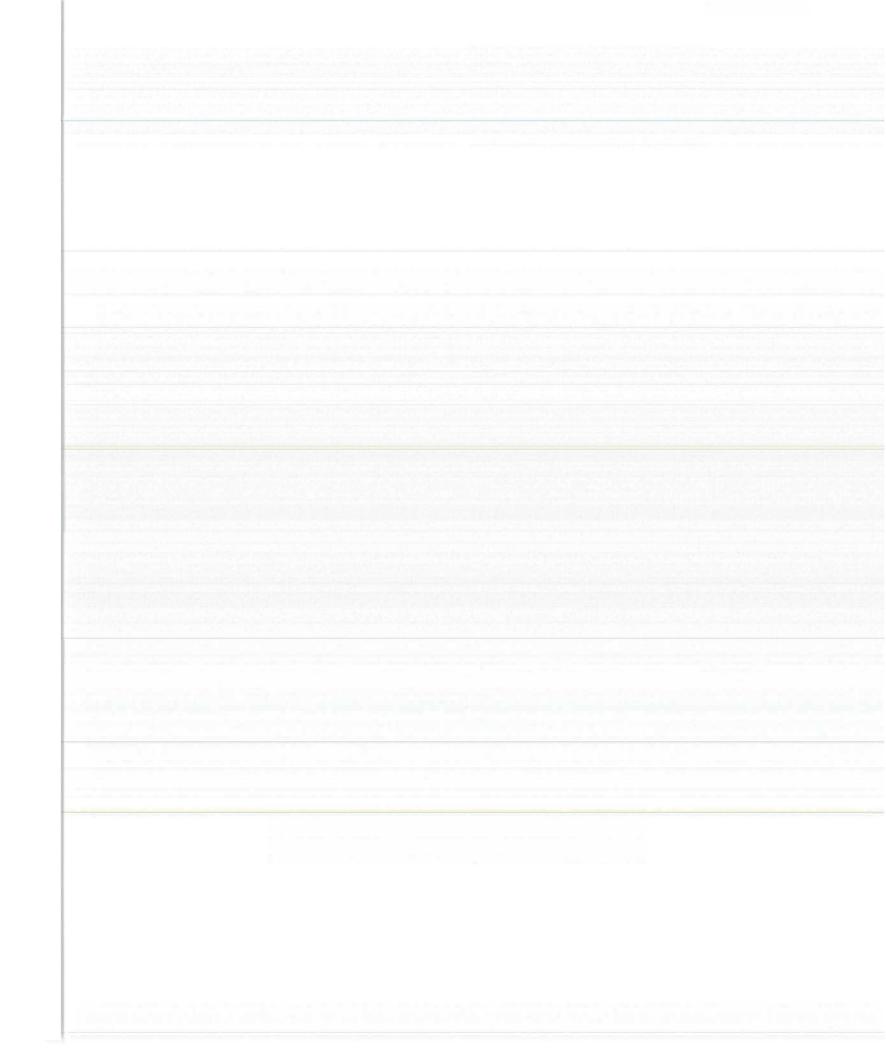
#### • Reading a Site Plan

- > Frontage and lot size requirements
- ➤ Setbacks How to measure front, side and rear yards
- Corner lots how the regulations apply re: frontage and setbacks
- Minimum lot size
- Rear lots
- > Traffic circulation how does the traffic flow within the site
- > Parking requirements
- > Existing and proposed grades and spot elevations.
- > Cut and fill and why it matters
- > Site drainage and stormwater systems
- Utility locations and sizing
- ➤ Landscaping/planting plan how to tell what is being proposed for location, quantity, and size
- ➤ Ingress and egress location, distance from intersections, sight line concerns
- > Construction issues E&S controls, anti-tracking pads
- ➤ Use of GIS overview of site, visual context, not to be used in place of stamped plans

# 3) Environment, Agriculture and Historic Resources Section (Suggested 1.0 – 1.5 hours)

Topics can include one or more of the following:





#### • Inland Wetlands and Watercourses

- > Statutory requirements to regulate
- > Regulated activities
- Activities that are permitted by right and non-regulated
- > Regulation of agricultural activities
- > Enforcement

#### • Aquifer Protection

- > Statutory requirements to regulate
- > Mapping and regulation of activities

#### • Coastal Area Management

- > Applications requiring coastal are management review
- > Coastal site plan review
- ➤ Criteria for Coastal Site Plan Review (CSPR)

#### • Flood Management

- > Overview of FEMA mapping and role in land use permitting
- Right to Farm Act
  - > Applicability to municipal land use permitting
- Endangered Species Act
  - ➤ Applicability to local permitting

#### • Low Impact Development and Stormwater Management

> Applicability to local zoning and subdivision regulation

#### • Historic District Commissions

- > Formation and modifications of districts
- > Certificates of appropriateness

#### Historic Buildings, Places and Roads

> When can historic factors be considered in municipal land use permitting?

It is strongly recommended that any new commission or board members first complete a Basic Training course, such as that provided by the <u>CLEAR Land Use Academy</u>, before pursuing training in other topics of interest.

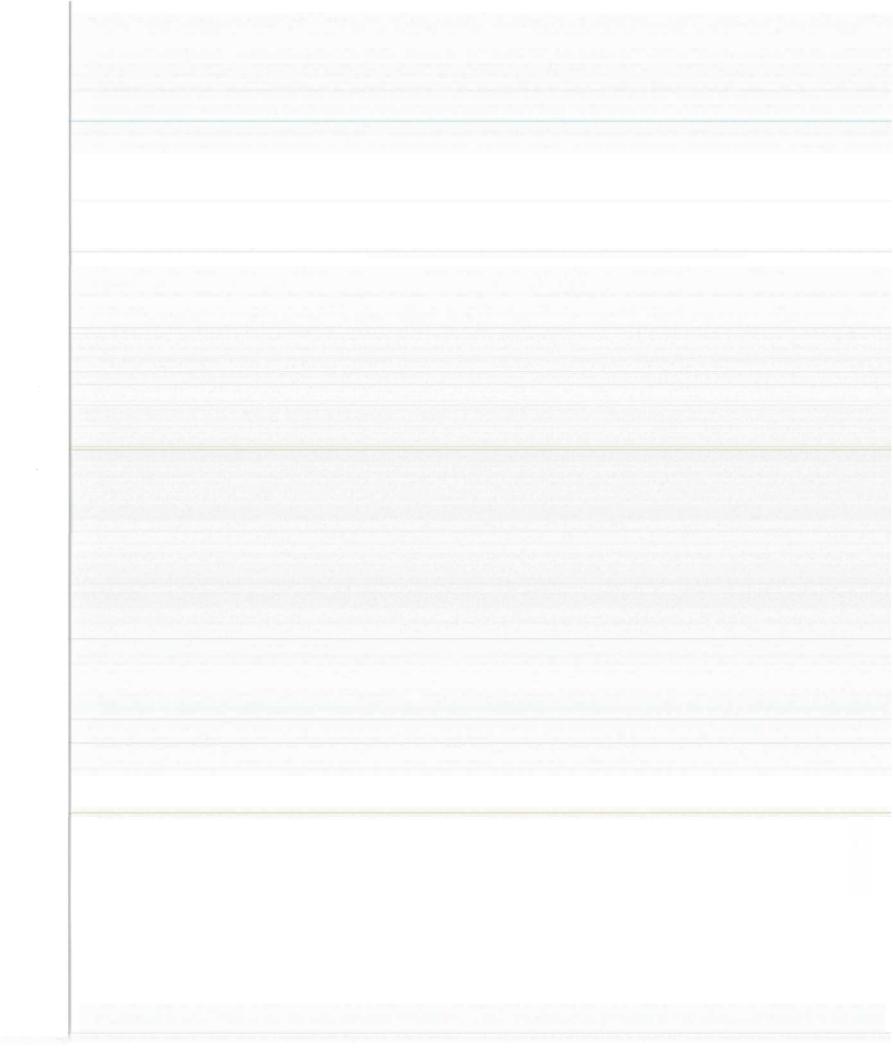
While this guidance is intentionally limited to the one mandatory training section and the three optional training sections prescribed in Section 9 of Public Act 21-29, OPM recognizes that there are numerous related topics that affected land use boards and commissions might find acceptable for their members' compliance in meeting the 4-hour training requirement.

Since there is no formal state certification program, each municipality is ultimately responsible for ensuring the compliance of its affected commission and board members. Municipalities are





encouraged to consult with their respective COG on possible ways to achieve regional efficiencies in this effort, such as by facilitating the sharing of information related to existing municipal land use training resources and best practices, as well as the scheduling and hosting of regional training sessions offered by land use training providers.



Land Use Training Link to UCONN Center for Land Use Education and Research Website: https://clear.uconn.edu/lua/advanced/

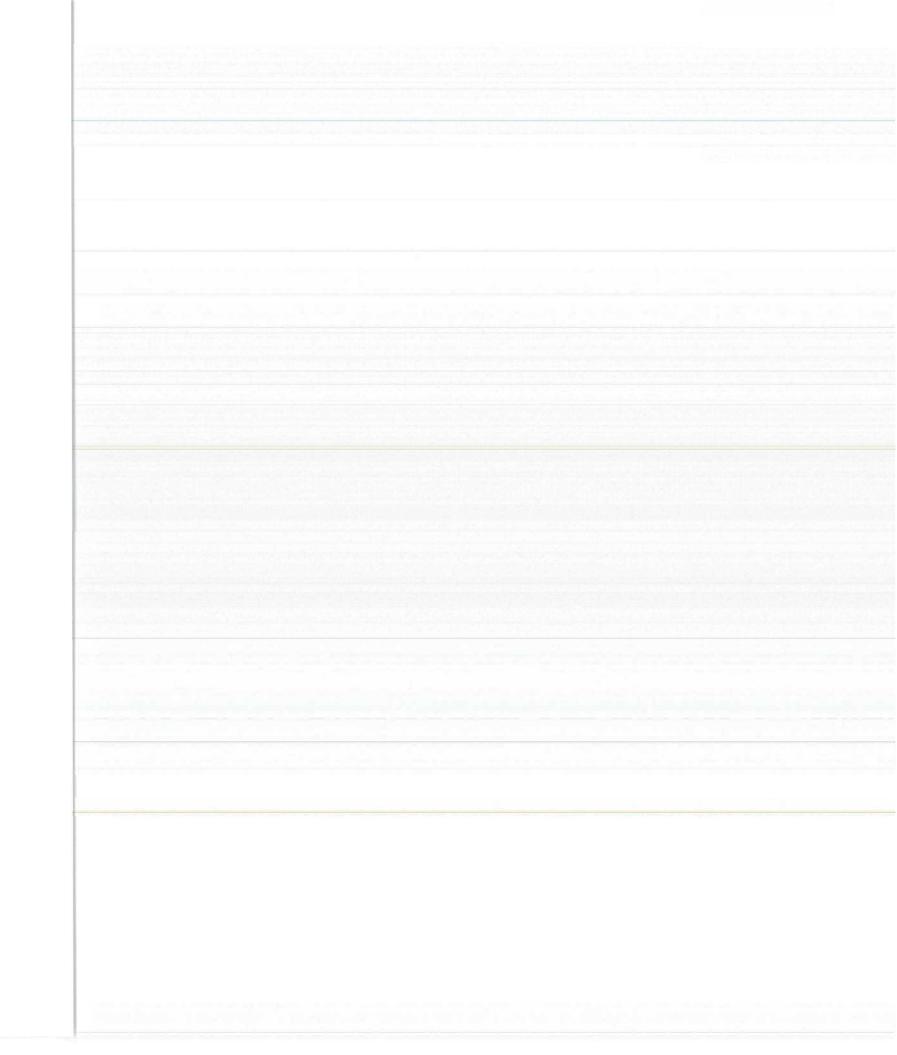
# UCONN

COLLEGE OF AGRICULTURE, HEALTH, AND NATURAL RESOURCES

## Center for Land Use Education and Research



OLL/MIN
Advanced Training
Land Use Academy
Basic Training
Advanced Training
Resources
Instructors
About
Contact
This training will include plenty of time for audience participation, questions, observations, etc.

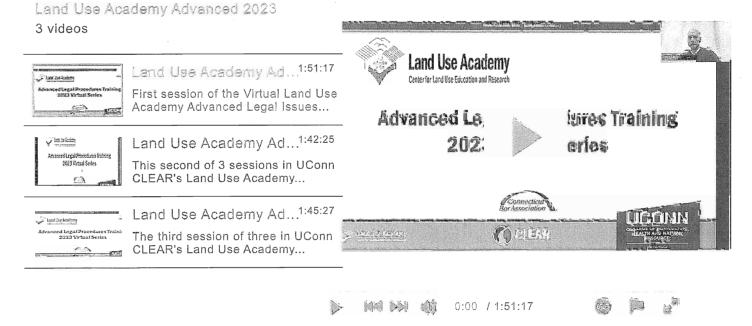


# Virtual Advanced Land Use Academy Training: 2/2/2023 – 2/16/2023

In February 2023 we offered a VIRTUAL version of our "Advanced Training" for land use commissioners over Zoom. The training was offered over three consecutive Thursdays in February. All sessions were 1.5 hours long.

The sessions included:

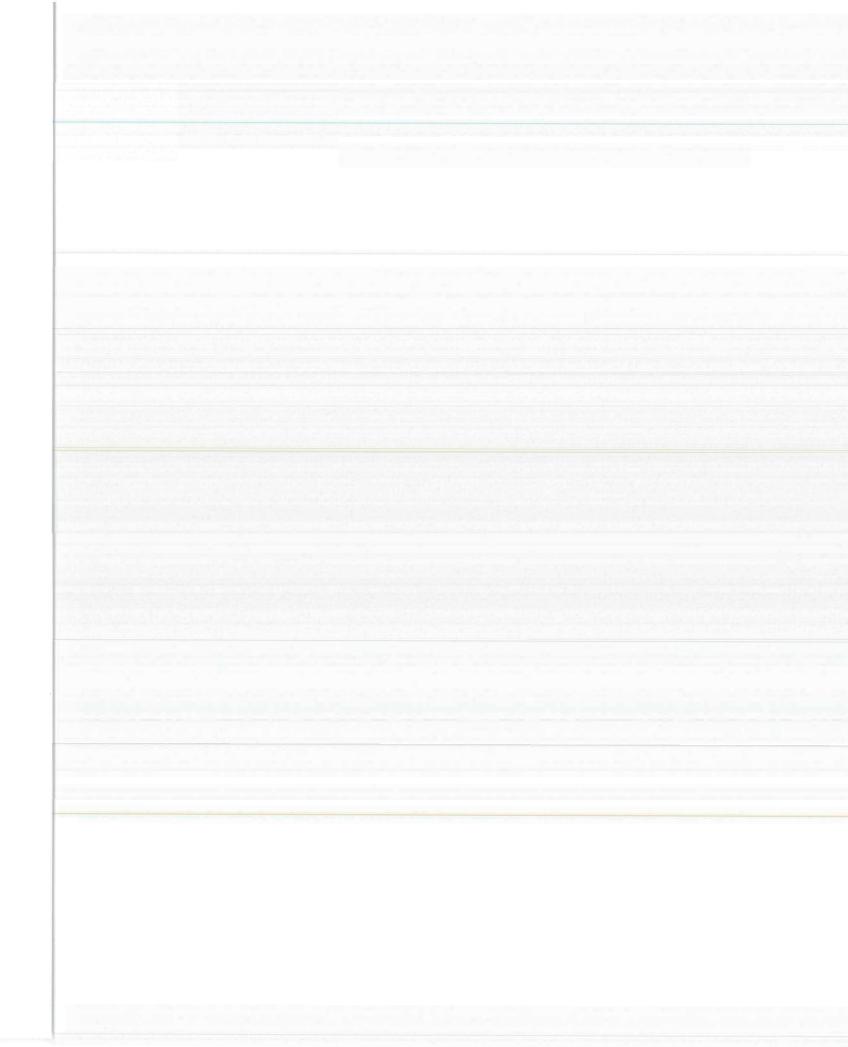
- Bias, Predisposition, and Conflicts, presented by Richard P. Roberts (Feb. 2), VIEW recording, SLIDES;
- Running a Meeting and Making a Decision, presented by Kenneth R. Slater, Jr. (Feb. 9), VIEW recording, SLIDES; and
- Fair and Affordable Housing, presented by Mark Branse (Feb. 16), VIEW recording, SLIDES All three presentations can also be viewed in a playlist below:



If a land use commissioner attended or watches the recordings of all 3 sessions they could meet most of their training requirement for the year, at least theoretically – it is ultimately up to each town to determine whether the statutory requirements are met.

### Recorded Advanced Training

You can access previous recorded versions of our Advanced Training below.



# Bias, Pre-disposition (predetermination) and Conflicts

#### Includes:

- How bias and conflicts are defined
- Ex-Parte communications
- Appearance and representation by Commission members
- Financial or other interests
- Relatives
- Conduct during the meeting
- Recusal

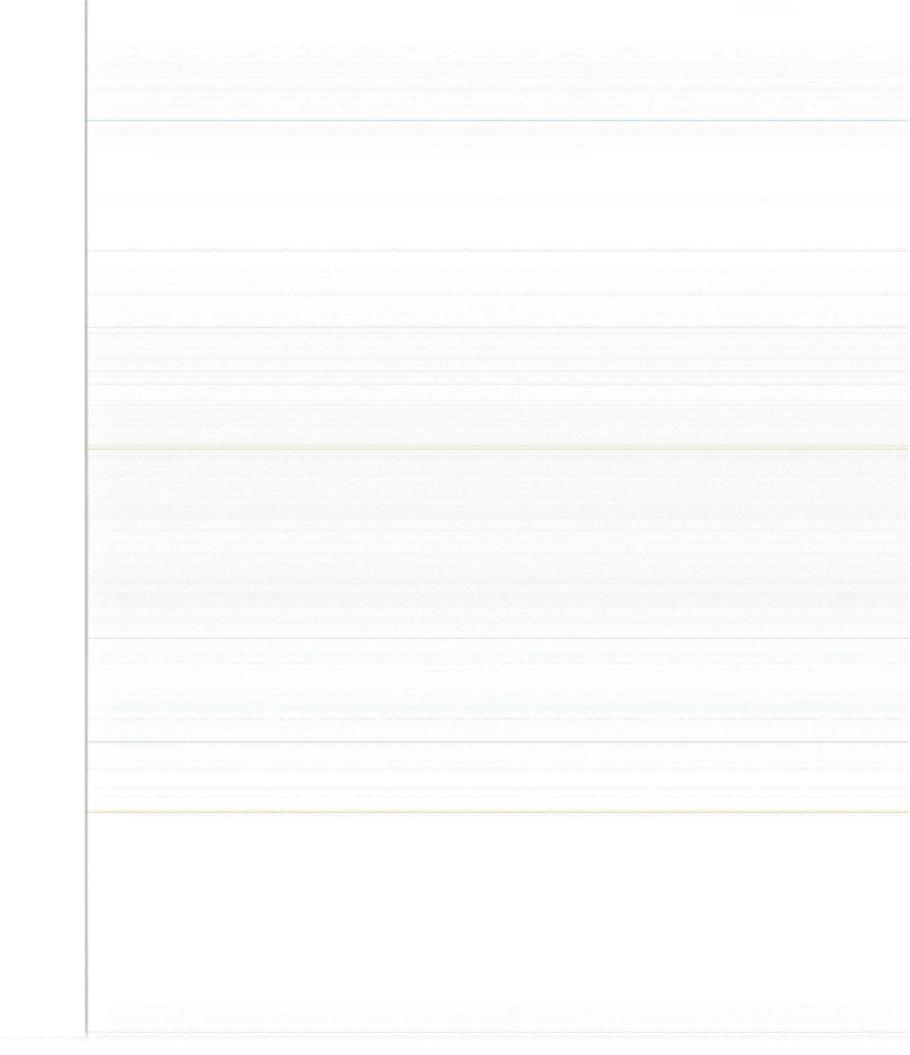
VIEW PRESENTATION

# Implementing and Enforcing Land Use Decisions

#### Includes:

- Permissible scope of land use approvals
- Limits on the use of modifications and conditions
- Appropriate imposition of off-site improvements
- Construction and bonding of public improvements and E&S controls
- Open space and project mitigation
- Payments in lieu
- Enforcement of subdivision approvals
- Zoning and wetlands enforcement- who, what, where and how

VIEW PRESENTATION



# Running a Meeting and Making a Decision

#### Includes:

- Pre-application meetings
- Keeping control of the meeting (who speaks, when, hostile crowd control, etc.)
- Voting by commissioner who misses a meeting
- Seating alternates
- Running a public hearing
- Evaluation of evidence 22a-19
- Environmental interventions
- Standards and criteria
- Proper motions
- Findings
- Keeping the record
- What to do with reports (IWWC, traffic, CTDEP, neighboring towns, RPAs, consultants, etc.)

VIEW PRESENTATION

#### CONTACT

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clear@uconn.edu

**Q** UConn Center for Land Use Education & Research Middlesex County Extension PO Box 70, 1066 Saybrook Road Haddam, CT 06438

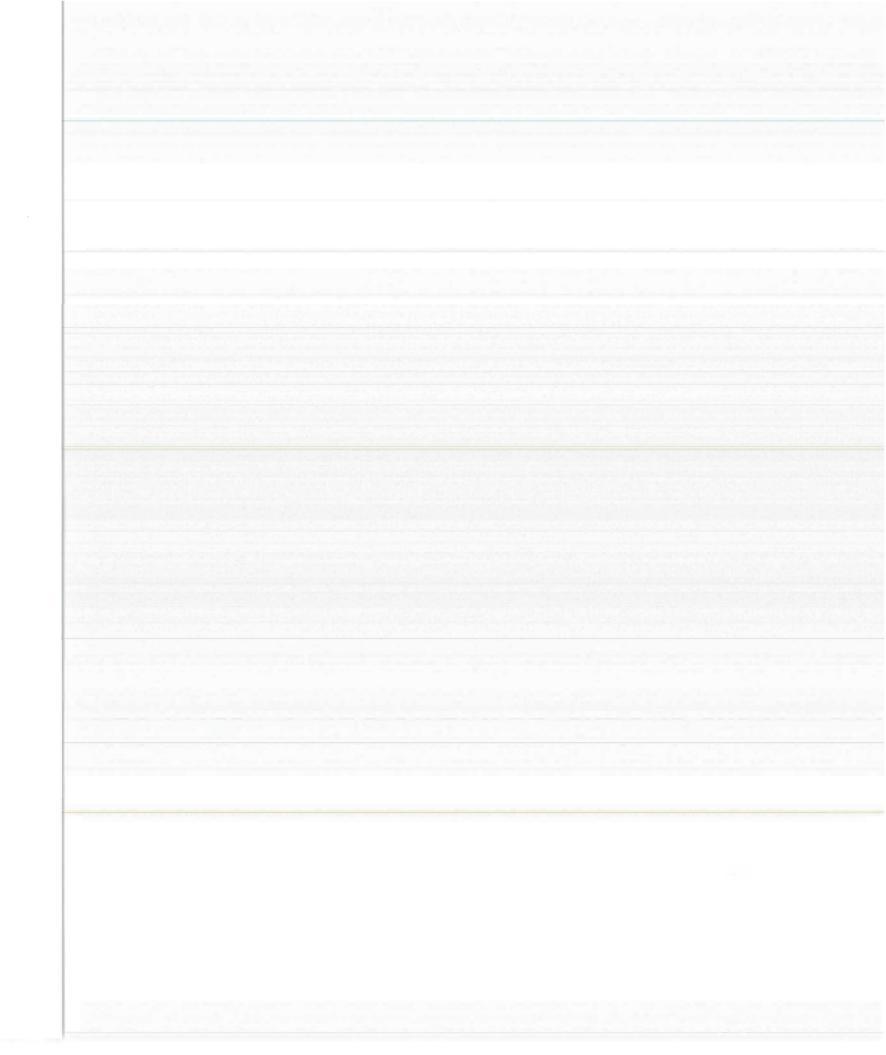
#### STAY IN TOUCH











#### **FUNDERS AND PARTNERS**

CLEAR is a partnership of the Department of Extension and the Department of Natural Resources and the Environment at the College of Agriculture, Health and Natural Resources, and the Connecticut Sea Grant College Program. Support for CLEAR comes from UConn and from state and federal grants.

The University of Connecticut supports all state and federal laws that promote equal opportunity and prohibit discrimination.

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